

# Managing the Risks of Redeveloping Impaired Marine Properties



American Association of Port Authorities Harbors, Navigation & Environment Seminar June 8, 2006

# Key Concepts...

- Redevelopment: Unlocking value through the entitlement and marketing of a subject property
- Impairment: Property with environmental concerns that impact redevelopment and/or market valuations
- Partnered approach to address environmental liability and achieve redevelopment goals

# Public/Private Partnership Options

- Public-Private Partnership: contractual agreement between a public agency and a private sector entity
  - Public agency can be federal, state or local
  - Sharing of resources, skills, and assets
  - Sharing of the risks and rewards potential in the delivery of the service

# Key Agreements

- Liability Transfer Agreement
- Manuscripted Insurance Policies
- Access Agreement(s)
- Consent Agreement(s)
- Financial Assurance, Trust/Escrow
  Documents
- Redevelopment Agreements
- Purchase and Sale Agreements

#### Public/Private Partnership Examples

- Build/Operate/Transfer (BOT)
- Build/Own/Operate
- Contract Services (O&M)
- Design/Build/Operate
- Enhanced Use Leasing
- Sale/Leaseback

# Redevelopment Integration Options

- Private partner can combine remediation, construction, and redevelopment into an integrated solution
- Disposition services and options:
  - Direct investment or investment sourcing
  - Development coordination
  - Property marketing
  - "Highest and best use" market analysis
  - Divesture transaction management

## Redevelopment Process

- Property Analysis Evaluate redevelopment potential
  - Assess market potential of property
  - Highest and best use analysis
- Real estate market analysis
  - Financial viability potential investment return and ability to self-fund through phasing
- Evaluate investment timing

## Redevelopment Process

- Identify/evaluate investment sources
  - Client funding, sweat equity, cash
- Identify potential development partners or property purchasers
- Negotiate development or purchase and sale agreement
- Implement the program private partner should be willing to assume title if it facilitates the deal

## Redevelopment Benefits

- Strong risk-management tool
- Generate revenue and tax relief from a non-performing asset
- Eliminate management and oversight costs associated with remediation
- Remediation price certainty
- Enhanced public image
- Catalyst for risk-based remediation
- Removes liability from the balance sheet

## Remediation Options

- Performance Based Contracting
- Guaranteed Fixed Price
  Remediation w/Insurance
- Environmental Liability Transfer
- Environmental Liability Transfer with Redevelopment
- Environmental Liability Transfer with Redevelopment and Property Transfer

## Environmental Liability Buy-out

- Partnering Approach
  - Open book approach with preestablished metrics
  - Shared risk/reward, if appropriate
  - Efficiencies from integrated remediation and redevelopment
- Complete transfer of liability
  - Monetary/terminal limits
  - In perpetuity

#### Liability Buy-out Benefits

- Removes liability and reserve requirements from balance sheet
- Eliminates management and oversight costs associated with clean-up
- Provides remediation price certainty
- Funding can be guaranteed through trust agreements with insurance carriers
- Future liabilities secured by insurance

## Liability Buy-out Process

- Risk quantification
- Insurance Underwriting
- Transaction Development
- Transaction Resolutions
- Keys To Success

#### Risk Quantification

- Analyze environmental exposures including long-term O&M requirements
- Evaluate risk-based remedial alternatives
- Examine redevelopment options
- Conduct sensitivity analysis to measure civic, regulatory and other influences
- Assess legal implications including Natural Resource Damages, Toxic Torts
- Model cost alternatives to develop lowest defensible remedial program

#### Insurance Underwriting

- Carriers should be engaged through knowledgeable broker
- Partnered Approach both parties disclose all cost models/assumptions
- Clearly articulate coverage specifications for all program risks/requirements
- Insurance as an "enabler" not a "driver"

#### Transaction Development

- Site must have characterization data to credibly quantify risk
  - RI/FS/RAP not required
- Partner takes complete control of:
  - Remediation regulatory negotiations
  - Responsibility for compliance with orders
  - Remediation schedule
- Remedial schedule drives structure
  - Direct Liability Transfer
  - Finite Deal

#### Transaction Resolutions

- Develop customized solutions "black box" approach may result in gaps
- Remediation strategy must work with reuse/redevelopment alternatives
- Make the cost of insurance worth the investment
- Environmental Risk Quantification understanding "soft" risk is key
- Financial Assurance

# Keys to Partnership Success

- Unique approach to each project, matched to Partner-specific business objectives
- Not a "black box" open-book, partnered approach works best
- Collaboration between the parties shared risk/ reward structure can resolve uncertainty
- Political leadership and sustained public sector involvement is key

# Keys to Partnership Success

- Partnership selection is critical "low bid" is often not the best choice
- Prepare a defensible remedial and feasible redevelopment approach
- Insurance as "enabler" not "driver"
- Strong regulatory relationships
- Emphasis on redevelopment potential
- Realistic expectations